

Agenda

South Brooklyn BOA Recap	6:00-6:20
Final Site Development Concepts	6:20-6:45
Policy Recommendations and Discussion	6:45-7:25
Closing	7:25-7:30



BOA Overview

BROWNFIELD OPPORTUNITY AREA (BOA)

The Brownfield Opportunity Area (BOA) Program is an opportunity to define a vision for the future of South Brooklyn.

What is a **Brownfield?**

- An underutilized or vacant site that has been neglected because there is fear of contamination from past uses
- A brownfield site may or may not be contaminated

What is a BOA?

- The **Brownfield Opportunity Areas** (BOA) program is run by the New York State Department of State (NYSDOS)
- Gives financial support to communities that have concentrations of brownfields to create local plans for redevelopment to meet community goals

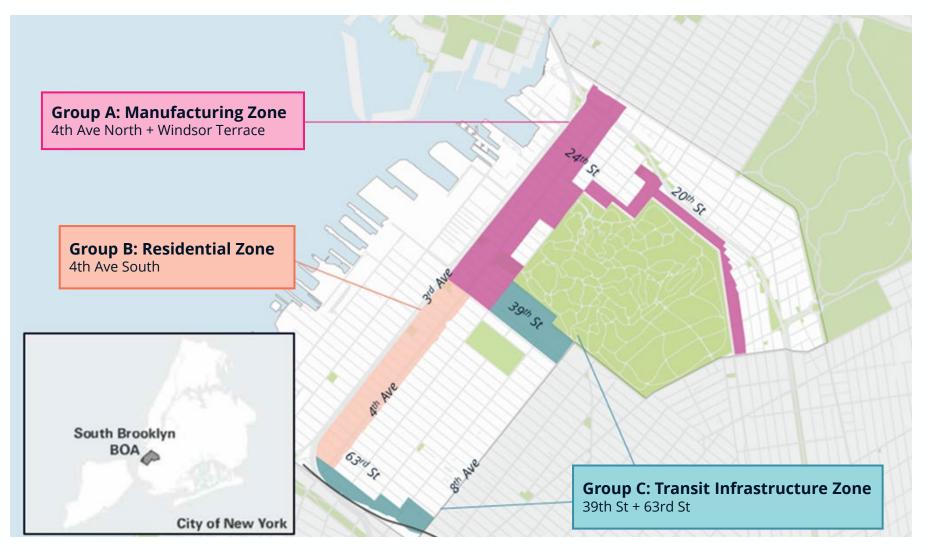
Why does it matter?

By referencing the BOA document, future development in South
Brooklyn can align with the community's vision for the neighborhood
and access financial support to make it a reality.

SOUTH BROOKLYN BOA STUDY AREA

The South Brooklyn BOA is focused on specific corridors within Community District 7 located to the East of 3rd Avenue. All corridors are outside of the Industrial Business Zone

(IBZ).



TEAM OVERVIEW

Fifth Avenue Committee (FAC) has engaged a consultant team and Steering Committee to support the BOA study, but the success of this process hinges on robust input from all of you.

NYS Department of State

Fifth Avenue Committee

Consultant Team

HR&A

 Project manager, market & employment analysis, financial analysis, equity strategy

WXY

Land use & planning, urban design

Grain

Public and stakeholder engagement

Langan

Environmental review

Steering Committee

Roles

- Identify areas of opportunity
- Establish a vision for the study area
- Support community outreach efforts
- Shape priority sites and strategies

Public

Community Members

Provide feedback throughout BOA process

Public Agencies

Consult on policy levers and priority sites

STEERING COMMITTEE

The Steering Committee has been providing regular feedback on overall objectives, corridor development goals, and potential areas of opportunity.

BUSINESS/INDUSTRY

Gowanus Alliance Southwest Brooklyn Industrial Development Corp. (SBIDC) Sunset Park BID Totem

COMMUNITY MEMBERS

Community Board 7 Sunset Park Residents

COMMUNITY-BASED ORGANIZATIONS

Arab American Association
Brooklyn Tenants United
Center for Family Life
Chinese American Planning Council
Green-Wood Cemetery
Neighbors Helping Neighbors (NHN)
Mixteca

NYU Langone/Beyond Bridges Pioneer Supermarket/Beit El-Maqdis Islamic Center Women's Empowerment Coalition of NYC (WENYC) 37th Street Block Association

ELECTED OFFICIALS

Assemblyperson Robert Carroll (District 44)
Assemblyperson Marcela Mitaynes (District 51)
Brooklyn Borough President Antonio Reynoso
Congressman Daniel Goldman (CD-10)
Council Member Alexa Aviles (District 38)
Council Member Shahana Hanif (District 39)
State Senator Iwen Chu (District 17)
State Senator Andrew Gounardes (District 26)
State Senator Zellnor Myrie (District 20)

CITY + STATE GOVERNMENT

Dept of City Planning, Brooklyn Office MTA Construction & Development NYC Department of Transportation NYC Economic Development Corporation NYS Department of State NYC Office of Environmental Remediation

PURPOSE OF THE BOA AND SITE DEVELOPMENT CONCEPTS

The BOA and its Site Development Concepts have two main purposes.







PROPOSE SPECIFIC PROJECTS

ESTABLISH
PRINCIPLES/PRIORITIES
FOR HOW THE
NEIGHBORHOOD SHOULD
DEVELOP OVER TIME

THESE PRINCIPLES ON SITES

BROWNFIELD OPPORTUNITY AREA POTENTIAL LEVERS

The BOA process can leverage several tools to demonstrate the community's short-, medium-, and long-term objectives.



REUSE OF PUBLIC OR MIXED-USE SITES



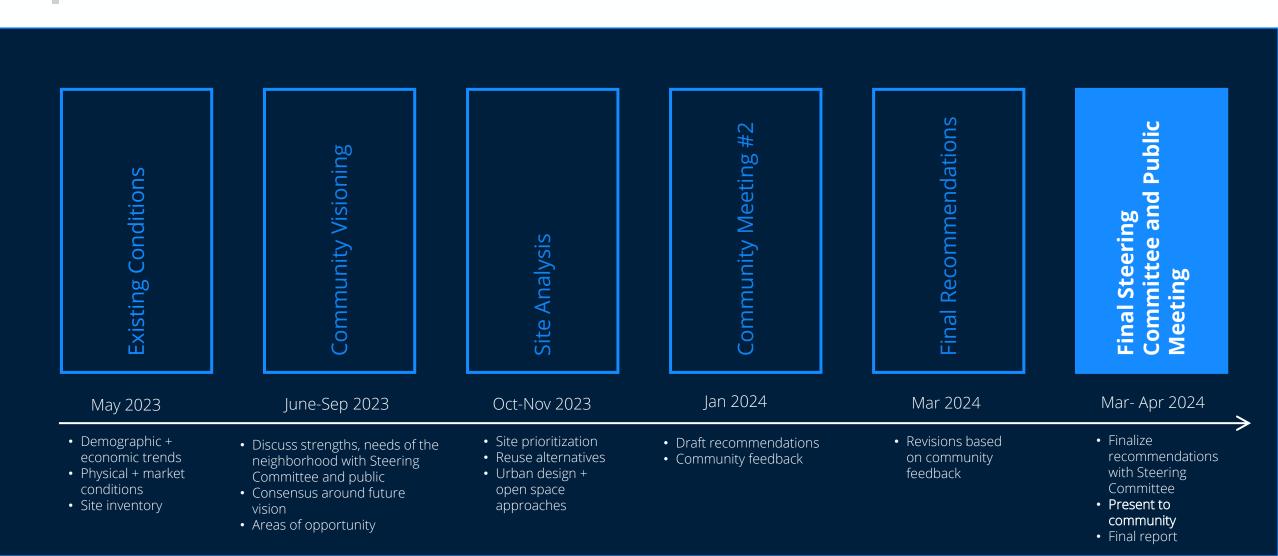
OPEN SPACE + PUBLIC REALM IMPROVEMENTS



ZONING + LAND USE

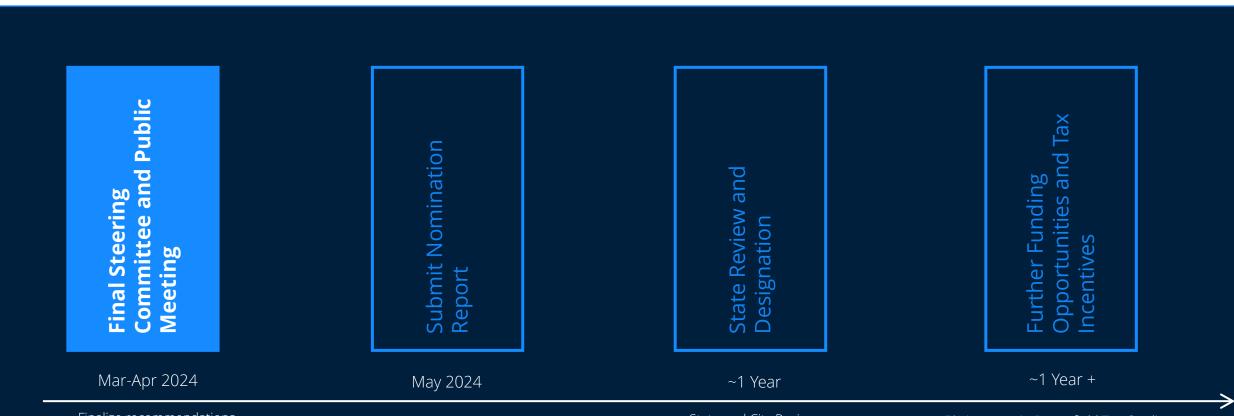
PROCESS + TIMELINE

The purpose of today's meeting is to recap the BOA process, review final development concepts, and discuss policy recommendations in advance of the final report.



PROCESS + TIMELINE

After receiving BOA designation, South Brooklyn will unlock further environmental remediation and economic development incentives to carry out the vision of the BOA plan.



- Finalize recommendations with Steering Committee
- Present to community

- Incorporate community feedback into recommendations
- Submit Nomination Report to the NYS Department of State

- State and City Review
- Secretary of State approves BOA

- 5% increase in Brownfield Tax Credit
- Access to Pre-Development Funding
- Access to Environmental Site Assessment Funding
- Prioritization for other state economic development and environmental funds

Existing Conditions

BOA NOMINATION OUTLINE

The BOA team and Steering Committee began with an analysis of existing conditions throughout the Study Area.



SOUTH BROOKLYN BOA STUDY AREA

In recent decades, the corridors have seen an increase in population, a rise in housing costs, and changing employment trends. This presents an opportunity to think strategically about how development should unfold in the future.

9,760

TOTAL JOBS IN CORRIDORS (2021)

29%

JOB GROWTH SINCE 2010, VS. **11%** IN BROOKLYN

-17%

CHANGE IN INDUSTRIAL JOBS SINCE 2010, INCL. **57%** DECLINE IN MANUFACTURING JOBS

28,700

TOTAL POPULATION IN CORRIDORS (2021)

6%

POPULATION GROWTH SINCE 2010, VS. **10%** IN BROOKLYN

LARGER PROPORTION OF SEVERELY RENT BURDENED HOUSEHOLDS THAN CITY

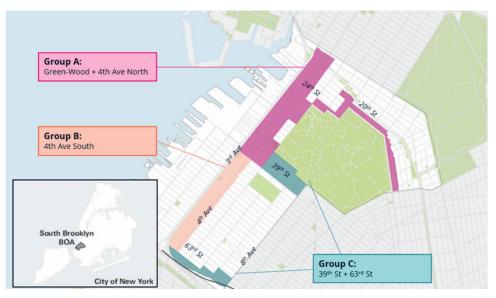


EXISTING CONDITIONS

The existing conditions analysis revealed key trends in each of the three corridors.

Group A >> "Mixed-Use Transition Zone"

- **Total population: 12,200**, 59% nonwhite, 23% foreign-born
- **+1,865 job growth** since 2010
- Predominant zoning: M1-2D and M1-1D
- Conflicting uses: residential with light industrial/warehousing interspersed on side streets.
- Growing residential market pressure from the north
- Hemmed by **large transit infrastructure**: BQE, MTA Railyard, Greenwood Cemetery, Prospect Expressway.



EXISTING CONDITIONS

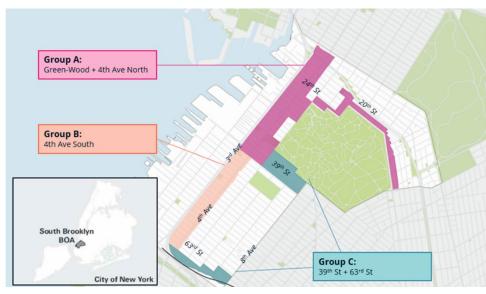
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Group B >> "Vulnerable Residential Zone"

- **Total population: 12,500**, 84% nonwhite, 43% foreign-born
- **+830 job growth** since 2010
- Predominant zoning: R6B and C2-4
- Vulnerable to future market pressures from the north
- **Predominantly residential, retail, and education**. Major retail/commercial corridor on 4th Avenue. Bordered by BQE to the east.



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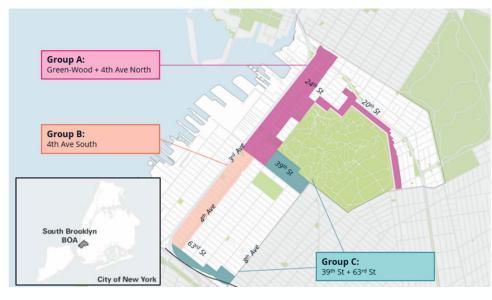
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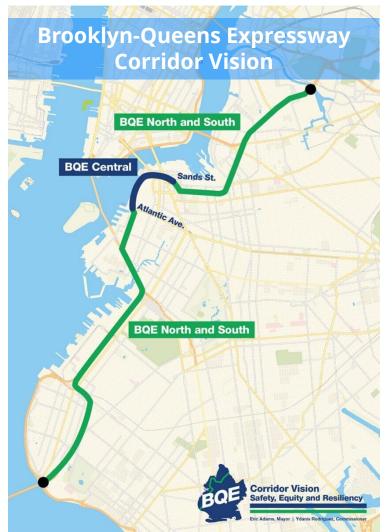
Group C >> "Community Infrastructure"

- **Total population: 4,000**, 78% nonwhite, 55% foreign-born
- **-490 job decline** since 2010
- Predominant zoning: M1-1 and M1-2.
- Large transit infrastructure and small-scale industrial buildings, parking.

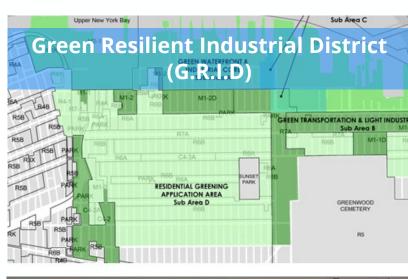


PLANNING CONTEXT

This BOA process has also been informed by previous and ongoing planning efforts in and around South Brooklyn.









Community Engagement

NEIGHBORHOOD PRIORITIES

We asked Steering Committee members to share their views on top priorities for Sunset Park.

Select the **top three issues** that you think are important for us to consider as we embark on this study:

New affordable housing development (92%)

Preservation of existing affordable housing (83%)

Improved streetscapes and open spaces (42%)

Other priorities:

- Improved use of public assets
- Improved transit access
- Job creation
- Preservation of manuf. /industrial jobs
- Workforce training in growing sectors

NEIGHBORHOOD PRIORITIES: PUBLIC MEETINGS

In September, we introduced the BOA process to the Sunset Park community and heard visions for the future of the neighborhood. In January, we presented three site development concepts to the Sunset Park community and gathered feedback.



100+ Participants









NEIGHBORHOOD PRIORITIES: PUBLIC MEETINGS

Public Feedback: Visions for the Future

September Public Meeting



Affordable Housing



Transportation



Public + Green Spaces



Safety

January Public Meeting



Built Character



Programming



Open Spaces

NEIGHBORHOOD PRIORITIES

Community groups and public officials have also shared their vision for the neighborhood.

37th Street Block Association

- The neighborhood needs:
 - Public green spaces
 - Recreation space
 - Grocery stores and other amenities
 - Improved stormwater management systems
- Neighbors are concerned about:
 - High rise construction and increased crowding on streets and services
 - Neighborhood character

Brooklyn Tenants United

- The neighborhood needs:
 - New affordable housing
 - Better transit options
 - New businesses that create jobs
 - Workforce training and education
- Neighbors are concerned about:
 - Public mobility and safety
 - Rising housing costs





NEIGHBORHOOD PRIORITIES

Community groups and public officials have also shared their vision for the neighborhood.

Chinese-American Planning Council (CPC)

- The neighborhood needs:
 - High-quality affordable housing
 - Accessible public and residential spaces
 - Dedicated facilities and activities for seniors
- Neighbors are concerned about:
 - Accessibility of transit options and housing
 - Lack of senior spaces and community facilities

Brooklyn Borough President's Office (BBPO)

- The neighborhood needs:
 - An understanding of how the BOA will affect job growth, particularly manufacturing jobs
 - Information on how BOA projects will interact with existing planning efforts
- Neighbors are concerned about:
 - Displacement risks for unregulated housing

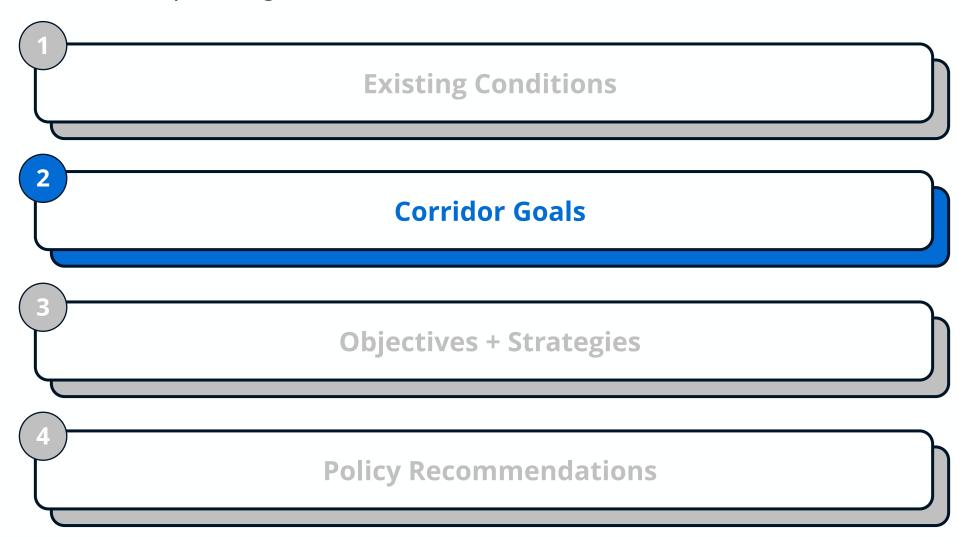




Goals, Objectives, and Strategies

BOA NOMINATION OUTLINE

Initial conversations with the Steering Committee and community members to create a unique set of development goals for each Corridor.



GOALS

Based on Steering Committee and Public input, the BOA team developed the following goals for future development in each corridor.







Group A: Mixed-Use Transition Corridor

4th Avenue North + Windsor Terrace

- Promote higher-density housing on the avenues, prioritizing affordable housing
- Preserve or expand manufacturing uses by testing mixed industrial/residential development on side streets
- Preserve neighborhood-serving retail and other employment opportunities
- Improve pedestrian safety/public realm

Group B: "Vulnerable" Residential Corridor

4th Avenue South

- Promote higher-density housing on the avenues, prioritizing affordable housing
- Activate street life along 4th Ave through commercial uses and street improvements
- Connect residents to job opportunities at the waterfront and via transit improvements
- Preserve neighborhood-serving retail
- Preserve the view corridor to the Harbor

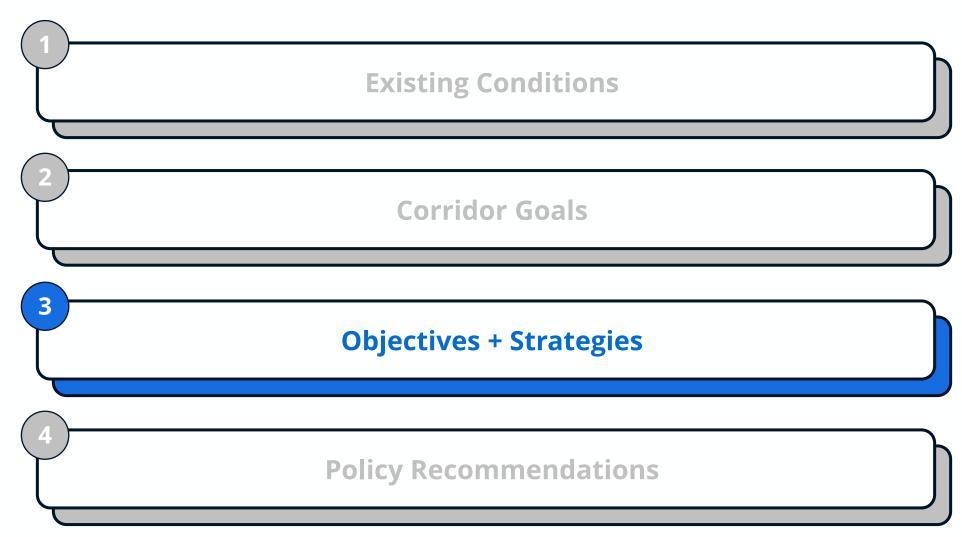
Group C: Community Infrastructure Corridors

39th Street + 63rd Street

- Reclaim underused transit and commercial sites as mixed-use, mixed-income housing
- Improve connectivity with new green space and active streetscapes
- Preempt gentrification from IBX

BOA NOMINATION OUTLINE

To achieve the corridor goals, the Steering Committee, public, and the BOA team defined and refined objectives and strategies to guide development concepts.



OBJECTIVES + STRATEGIES

To achieve the corridor goals, the Steering Committee, public, and the BOA team defined and refined objectives and strategies to guide development concepts.

DEVELOPMENT WITHOUT DISPLACEMENT

FOR PUBLIC GOOD

OBJECTIVES

BOA

CONNECTED COMMUNITIES

ES + PRINCIPLES

- Build and preserve affordable housing
- Identify pathways to affordable homeownership
- Expand **economic opportunities** for residents via transit-oriented development
- Create opportunities for vocational education or workforce training for young adults
- Use publicly owned land for **100% affordable housing development**
- "Land-bank" sites to combat displacement associated with the IBX project
- Create more **public & accessible green spaces** for community residents
- Empower residents through strengthened social & community services
- Improve the **public realm** through streetscape improvements & transit connectivity
- Create **direct employment pipelines for residents** to access local jobs
- Explore mixed industrial/manufacturing & residential uses
- Coordinate with **economic & workforce development efforts** at the waterfront



STRATEGIC SITE SELECTION CRITERIA

The Steering Committee identified potential strategic sites which the BOA Team categorized into tiers based on reuse potential.

Strategic Site Criteria

In addition to sites identified by the Steering Committee, the BOA Team evaluated sites that met the following criteria:

- Lot size of at least 10,000 sq. ft. (including multiple parcels with shared ownership)
- Currently less than 1/3 built out (based on existing zoning/FAR)
- Excluding uses that are difficult or undesirable to move (e.g. schools, rentregulated housing)

Categorization

First Tier

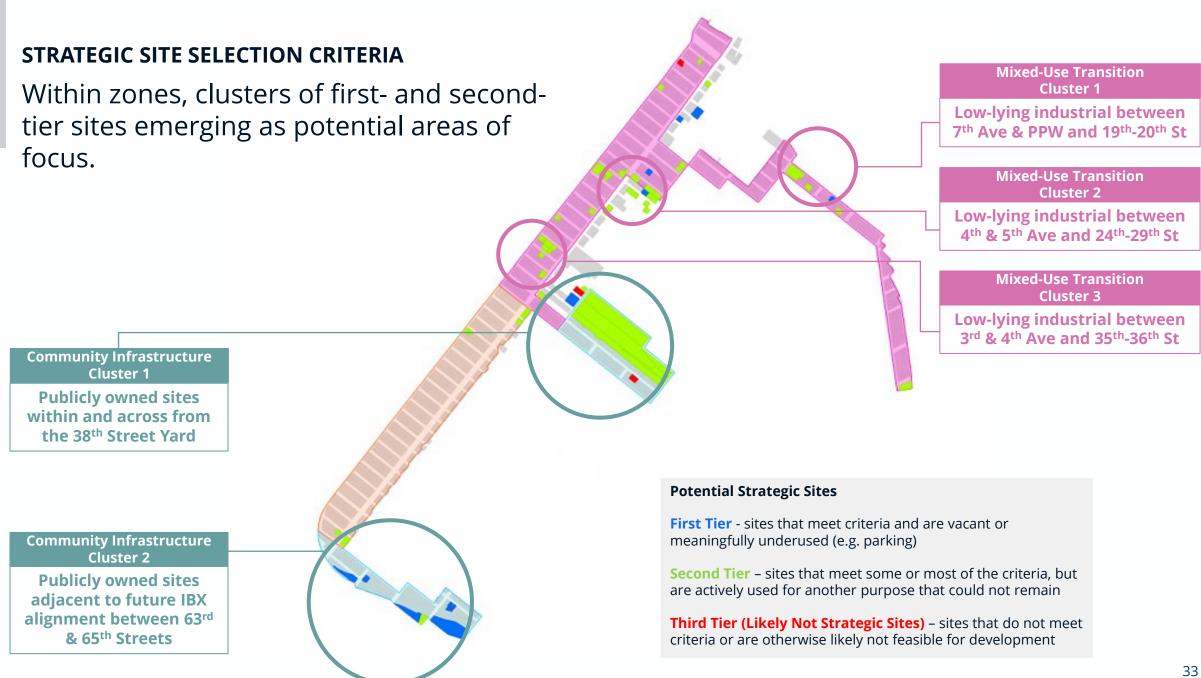
 Sites that meet these criteria and are vacant or meaningfully underused (e.g. parking)

Second Tier

 Sites that meet some or most of the criteria, but are actively used for another purpose that could not remain

Third Tier (Likely Not Strategic Sites)

 Sites that do not meet these criteria or are otherwise likely not feasible for development



STRATEGIC SITE **SELECTION CRITERIA**

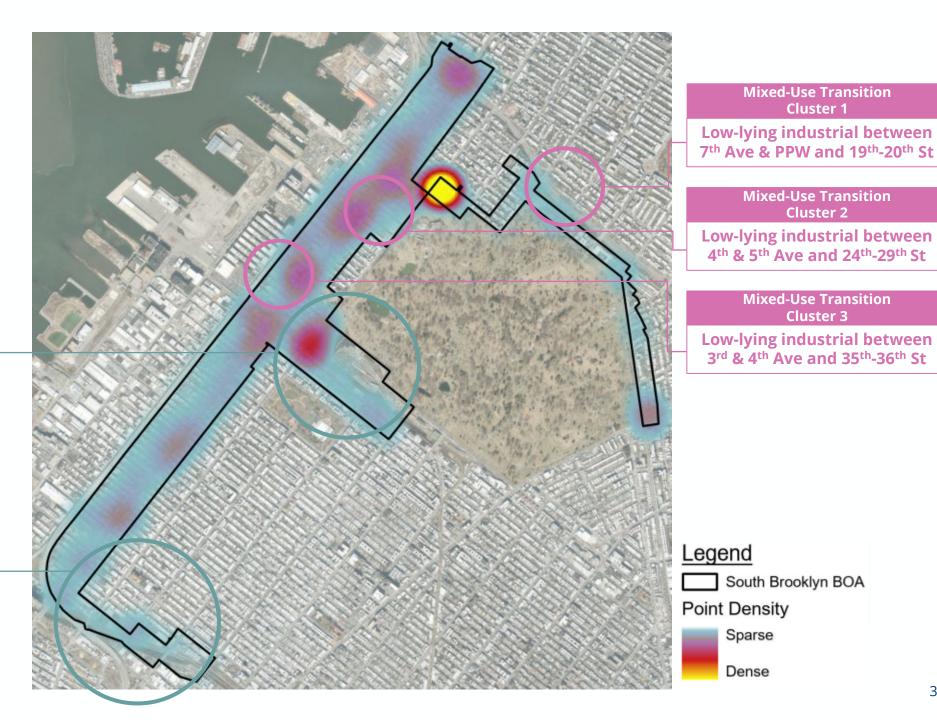
We also examined potential contamination in each cluster with a pollution database heat map of South Brooklyn.

Community Infrastructure Cluster 1

Publicly owned sites within and across from the 38th Street Yard

Community Infrastructure Cluster 2

Publicly owned sites adjacent to future IBX alignment between 63rd & 65th Streets





SITE 1 OVERVIEW

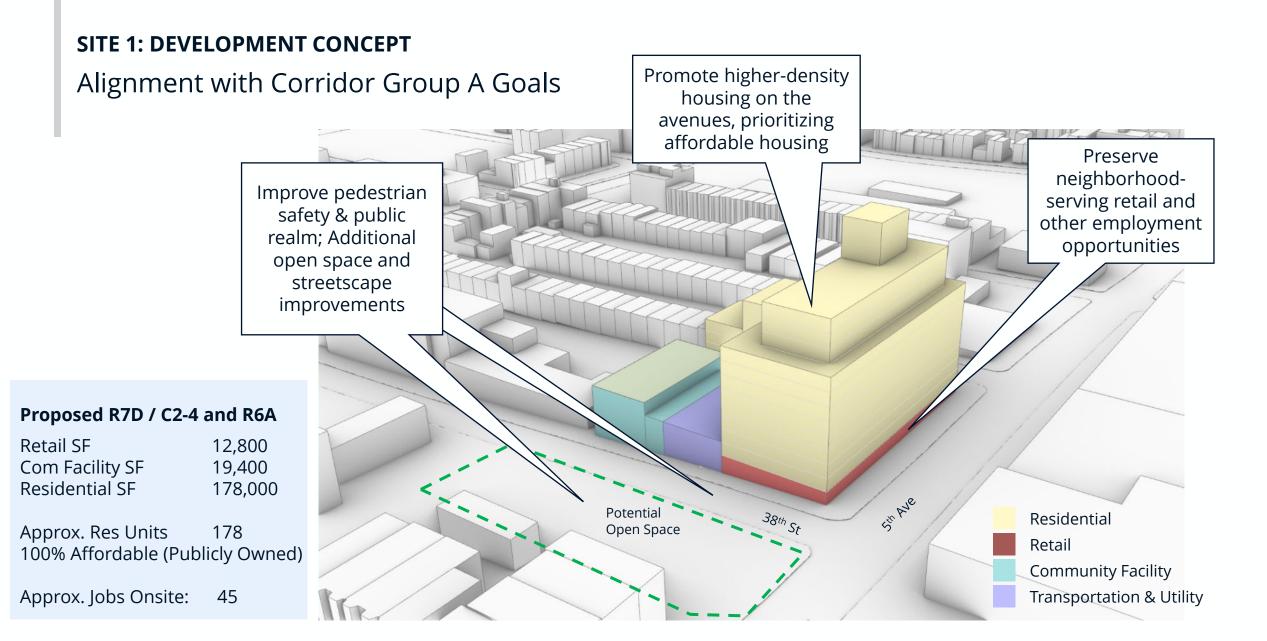
Existing MTA-owned lot with a 200' x 200' footprint and frontage along 5th Ave

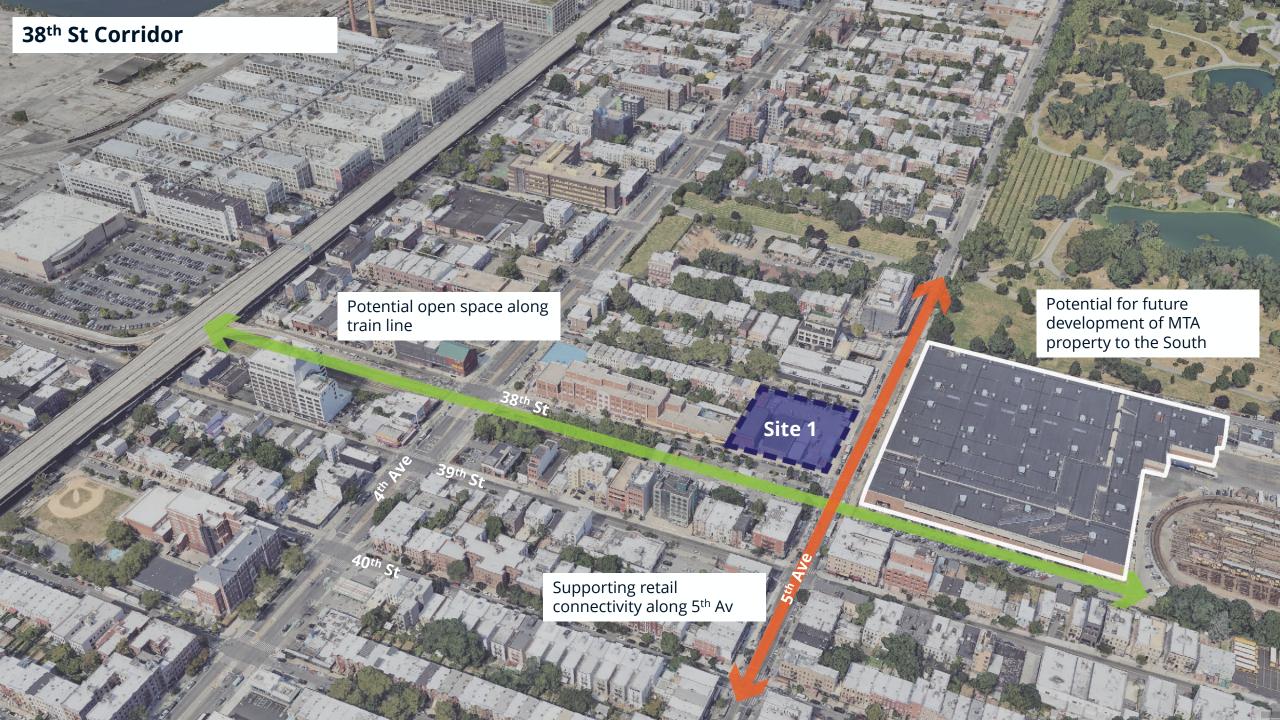


View looking south on 38th St



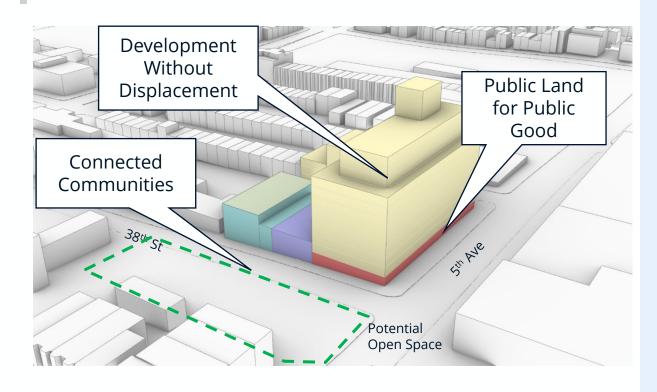
View looking east on 5th Ave





SITE 1: DEVELOPMENT CONCEPT

Alignment with BOA objectives & strategies







Community Facility

Transportation & Utility

BOA Objectives and Strategies

Development Without Displacement

- · Build and preserve affordable housing
- Identify pathways to **affordable homeownership**
- Expand **economic opportunities** for residents via transit-oriented development
- Create opportunities for vocational education or workforce training for young adults

Public Land for Public Good

- Use publicly owned land for 100% affordable housing development
- "Land-bank" sites to combat displacement associated with the IBX project
- Create more public & accessible green spaces for community residents
- Empower residents through strengthened social & community services

Connected Communities

- Improve the **public realm** through streetscape improvements & transit connectivity
- Create direct employment pipelines for residents to access local jobs
- Explore mixed industrial/manufacturing & residential uses
- Coordinate with economic & workforce development efforts at the waterfront

SITE 2 OVERVIEW

One-story warehouses along streets and car-oriented retail along 3rd Ave under the elevated, a key connection to Industry City at 36th St



View looking north on 36th St



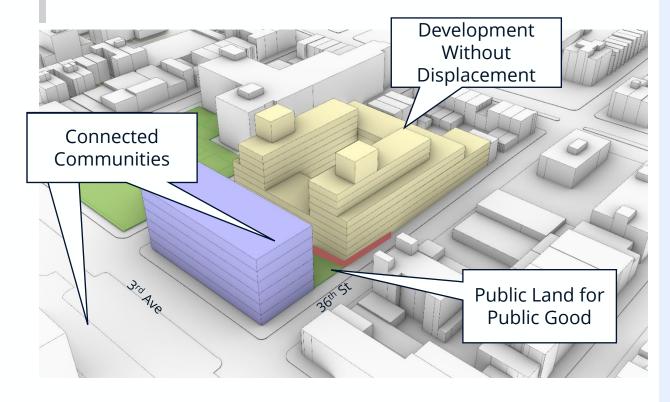
View looking south 35th St

SITE 2: DEVELOPMENT CONCEPT Promote higher-density Alignment with Corridor Group A Goals housing on the avenues, prioritizing affordable housing Preserve Preserve or expand neighborhoodmanufacturing uses by serving retail and testing mixed other employment industrial/residential opportunities development on side streets Proposed R7D / M1-4 and R6A / M1-4 Manufacturing SF 101,500 Improve pedestrian Retail SF 10,000 Residential safety and public realm; Residential SF 277,800 Retail Additional open space Manufacturing **Approx Res Units** 278 and streetscape MIH 25% Affordable 69 Public Open Space improvements 285 Approx. Jobs Onsite **Open Space Amenity**



SITE 2: DEVELOPMENT CONCEPT

Alignment with BOA objectives & strategies



- Residential
- Retail
- Manufacturing
- Public Open Space
- Open Space Amenity

BOA Objectives and Strategies

Development Without Displacement

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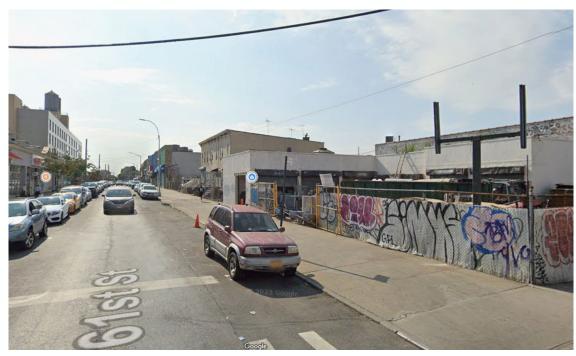
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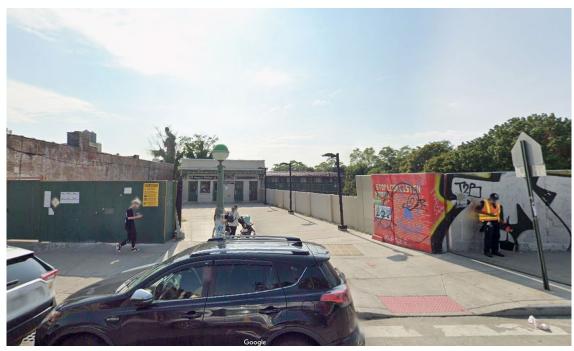
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SITE 3 OVERVIEW

Triangular set of sites adjacent to the 8th Ave station entrance and future IBX line



View looking south on 61st St



Station entrance along 7th Ave

SITE 3: DEVELOPMENT CONCEPT

Proposed R7B / M1-4

Retail SF

Com Facility SF

Residential SF

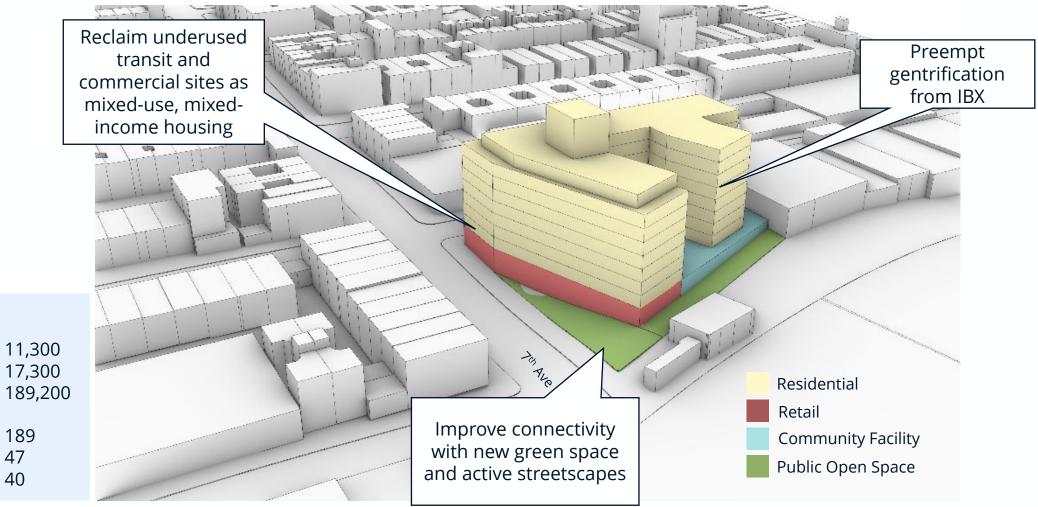
Approx Res Units

MIH 25% Affordable

Approx. Jobs Onsite

47

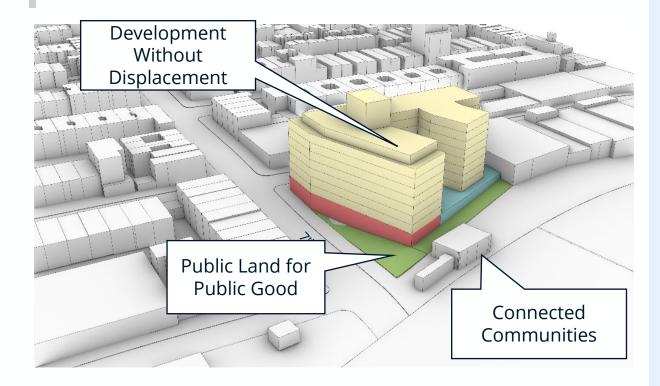
Alignment with Corridor Group C Goals





SITE 3: DEVELOPMENT CONCEPT

Alignment with BOA objectives & strategies



- Residential
- Retail
- Community Facility
- Public Open Space

BOA Objectives and Strategies

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GROUP B GOALS

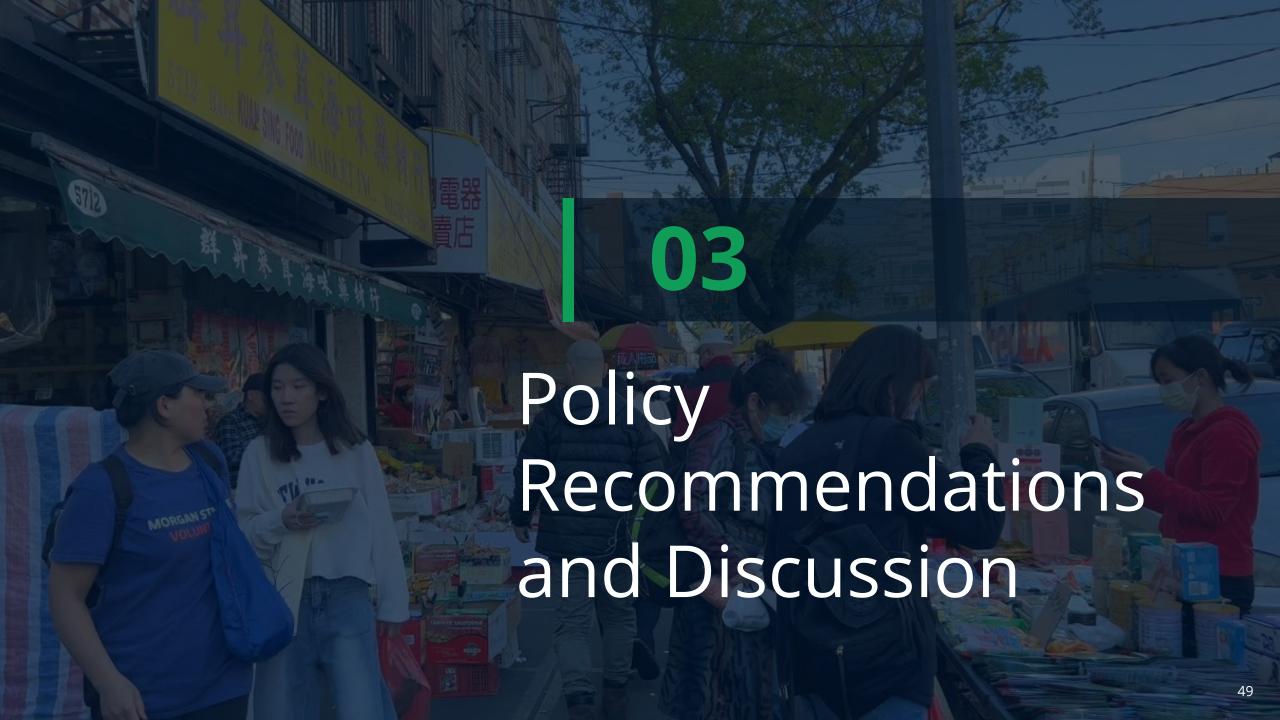
The BOA Team did not identify any strategic sites in Group B but will address the corridor's goals in the following section.



Corridor Goals

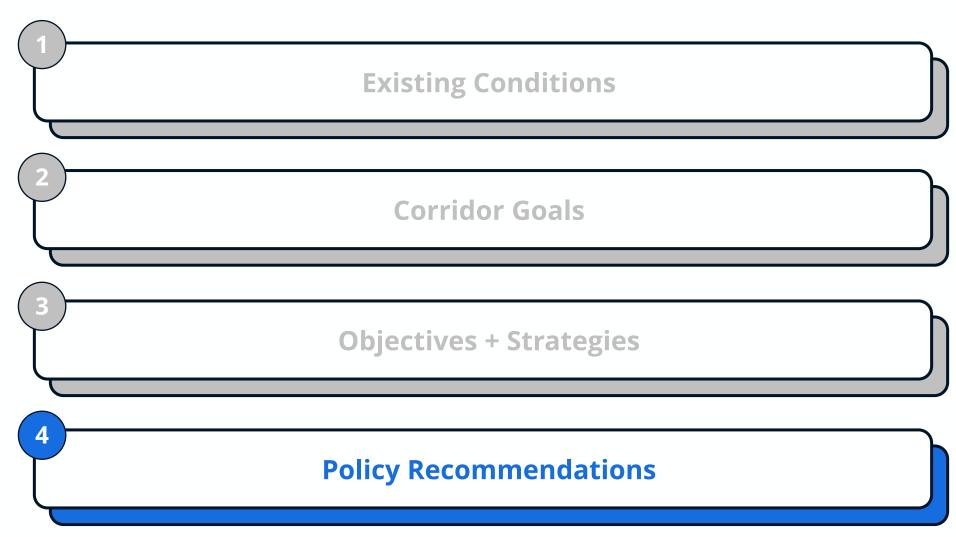
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BOA NOMINATION OUTLINE

Taking all previous analysis into consideration, the BOA report will propose several policy recommendations to guide future development in South Brooklyn.



The BOA report will use the strategic sites to showcase policy recommendations under the following three categories. You will be able to comment on each category at the tables.







MAXIMIZE
PUBLIC AND
MIXED-USE SITES



OPEN SPACE + PUBLIC REALM IMPROVEMENTS

The BOA Report will recommend the following zoning and land use strategies for sites in the community similar to the three strategic sites.



ZONING + LAND USE Promote affordable housing, neighborhood-serving retail, and community facilities in underutilized M-zoned sites through multifamily contextual districts with a commercial overlay. Step buildings down to mid-block context to preserve light and air access for nearby residential uses.

Concentrate industrial/manufacturing space independent or below buildings with multiple residential typologies, along key industrial zones with a residential and manufacturing mixed-use designation.

Support transit station entrance and open space improvements with a mix of uses near transit hubs using increased multi-family contextual districts with a commercial overlay.

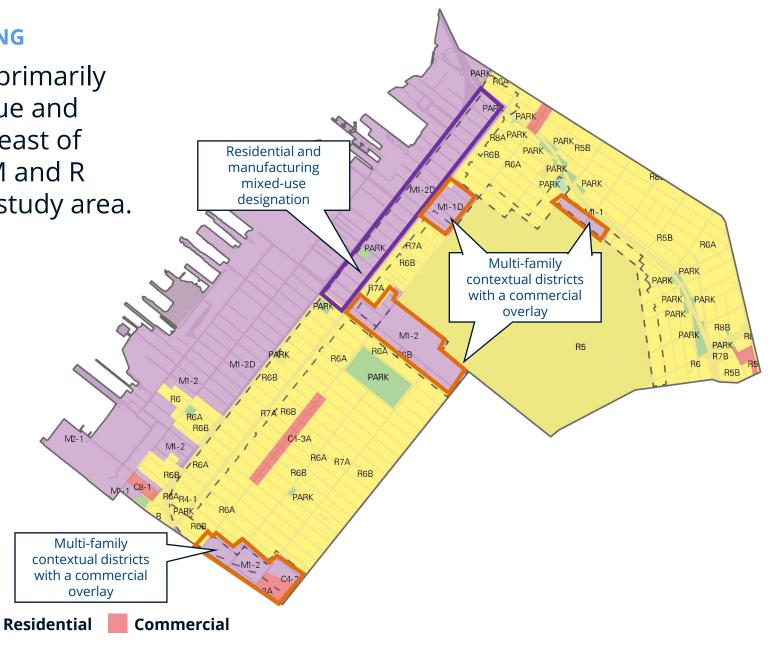
STUDY AREA OVERVIEW - ZONING

The study area's zoning is primarily industrial west of 3rd Avenue and predominantly residential east of 5th Avenue, with a mix of M and R zoning at the north of the study area.

Manufacturing



ZONING + LAND USE



The BOA Report will recommend the following public land and mixed-use strategies for sites in the community similar to the three strategic sites.



MAXIMIZE
PUBLIC AND
MIXED-USE
SITES

Utilize publicly owned land for 100% affordable housing production.

Expand neighborhood-serving uses by partnering community stakeholders with developers to use community facility and commercial space for educational, workforce development, employment, health care, and senior-serving uses.

Preserve the active street front of 4th and 5th Avenues by promoting programs that assist businesses with purchasing their buildings or developing agreements with landlords.

These examples illustrate how community facility space can expand educational, workforce development, employment, health care, and senior-serving opportunities for residents.



MAXIMIZE
PUBLIC AND
MIXED-USE
SITES

Recreational Space or Senior Center YMCA - <50,000 SF, Small Gym - 15,000 SF





Community Organization SpaceFifth Avenue Committee – 13,000 SF





These examples illustrate how community facility space can expand educational, workforce development, employment, health care, and senior-serving opportunities for residents.



MAXIMIZE
PUBLIC AND
MIXED-USE
SITES

Universal Pre-K Facility

Typically 5,000 SF (30 SF per child)



Library

Sunset Park Library - 21,000 SF (Typically 10-15,000 SF)



The following examples illustrate the active street front along 4th and 5th Avenues that can be preserved through small business support programs.



MAXIMIZE
PUBLIC AND
MIXED-USE
SITES

Restaurant 2,000 – 5,000 SF





Retail 1,000 - 3,000 SF





The BOA Report will recommend the following open space and public realm strategies for sites in the community similar to the three strategic sites.

<u>Green infrastructure:</u> green stormwater design, net-zero building emissions, incorporating renewable energy generation, planting natural vegetation, and enhancing the safety and flow of pedestrians/bicycles through the area around a site.



OPEN SPACE + PUBLIC REALM IMPROVEMENTS

- Prioritize developments that center open space improvements and green infrastructure, including increased planting and rain gardens to mitigate stormwater events and flooding prevalent on 3rd and 4th Avenues.
- Pilot a green corridor along the future IBX alignment to create a walking trail in a section of South Brooklyn that lacks green space.
- Reduce truck traffic by supporting developments that integrate with freight transfer hubs along the rail line.



OPEN SPACE + PUBLIC REALM RECOMMENDATIONS

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1 SUSTAINABLE AND RESILIENT DEVELOPMENTS

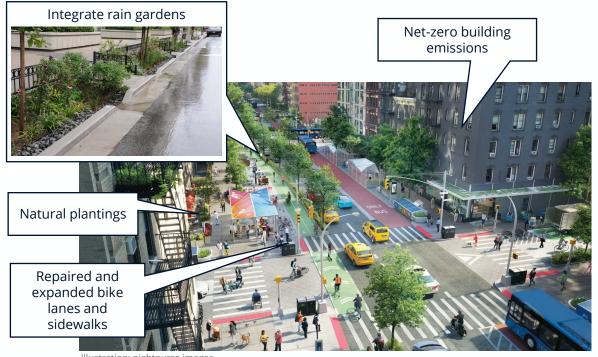


Illustration: nightnurse images



Principles of Good Urban Design (DCP)



OPEN SPACE + PUBLIC REALM IMPROVEMENTS

Enhance People's
Daily Lives

Everyone should feel safe and comfortable moving around New York
City and enjoying its many open spaces. Good design can contribute
to a more inclusive, enjoyable experience of everyday life in a city. A
well-designed city creates a place of belonging where people not only
feel like they are part of the city, but that they city is part of them.

This principle speaks to:
Accessibility and Safety
Mobility and Connectivity
Comfort and Beauty
Quality and Durability

Embrace the City's Dynamism

New York City is an unparalleled, dynamic, and vibrant world capital. Whether it is the iconic landmarks admired around the world, the bustling commercial districts driving innovation, the vibrant parks that everyone can enjoy, or the rhythm of apartment buildings that define a neighborhood – "New Yorkness" looks different in every neighborhood. Good urban design can challenge preconceptions, advance progress, and open new ideas.

This principle speaks to:

- · Innovation and Creativity
- · Flexibility and Variety
- · Old and New
- · Resourcefulness and Tenacity

Principles of Good Urban Design

Care for a Neighborhood's History, Culture, and Identity

People make our neighborhoods and the buildings, parks and streets are their backdrop. Good design respects the histories, identities, and cultures that have shaped and continue to shape the city's many diverse neighborhoods.

This principle speaks to

- · Community and Diversity
- · Existing Networks and Uses
- · Natural Features and Resources
- · Building Features and Form

Confront Society's Greatest Challenges

New York City must secure its future against many challenges of today and tomorrow, from the climate crisis to social inequity. We must make design choices that help us build a safer, stronger, fairer, more resilient city, and ensure the city is a livable place for all New Yorkers for generations to come.

This principle speaks to:

- · Sustainability and Adaptability
- · Equity and Opportunity
- · Health and Well-being
- · Diversity and Mutual Understanding



Alignment with corridor goals



OPEN SPACE + PUBLIC REALM IMPROVEMENTS

Corridor Goals Advanced

Group B: "Vulnerable" Residential Corridor

- Promote higher-density housing on the avenues, prioritizing affordable housing
- Activate street life along 4th Ave through commercial uses and street improvements
- Connect residents to job opportunities at the waterfront and via transit improvements
- Preserve neighborhood-serving retail
- Preserve the view corridor to the Harbor

DISCUSSION

We will now discuss the BOA recommendations at each of the three tables. Do these recommendations and the site development concepts align with the Corridor Goals, Strategies, and the stakeholder feedback gathered throughout this process?





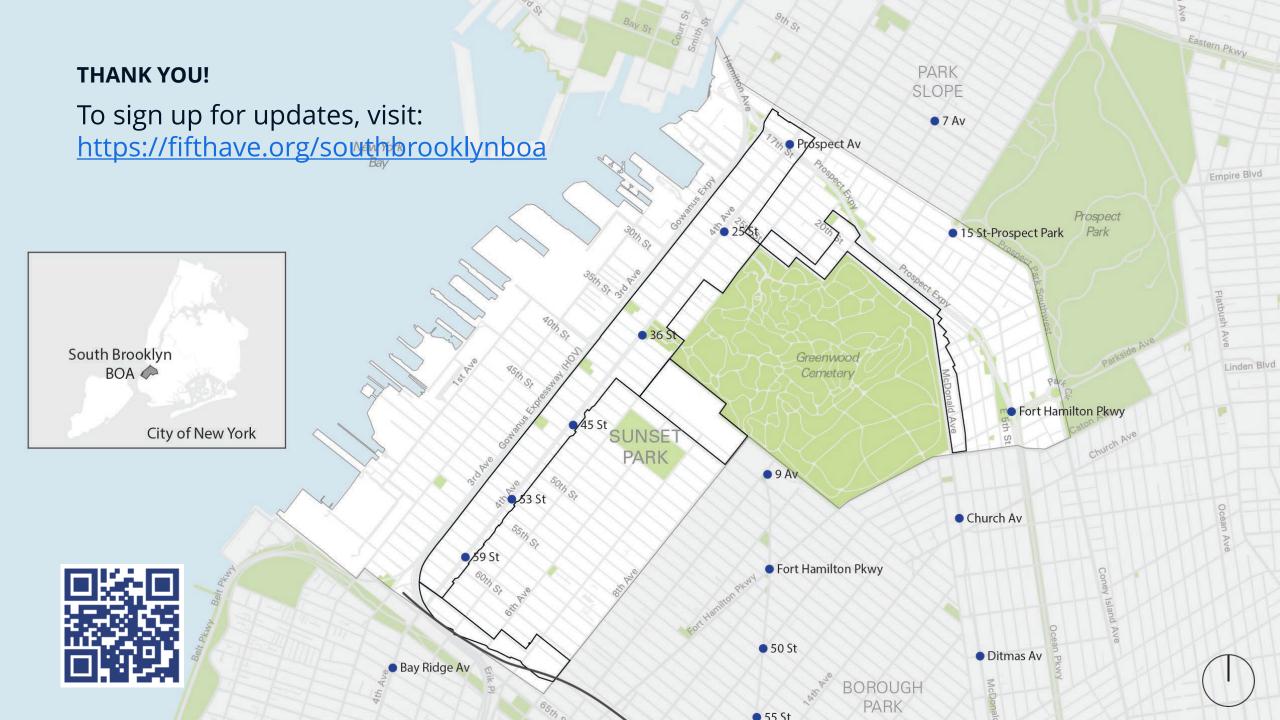


MAXIMIZE PUBLIC AND MIXED-USE SITES



OPEN SPACE + PUBLIC REALM IMPROVEMENTS

Please fill out your survey cards and return them to the main table



Appendix

SITE 1 OVERVIEW

Existing MTA-owned lot with a 200' x 200' footprint and frontage along 5th Ave



Location: 860 5th Ave

Block: 701 Lot: 38

Zoning District: M1-2

Existing Building: 13,472 SF

Ownership: MTA

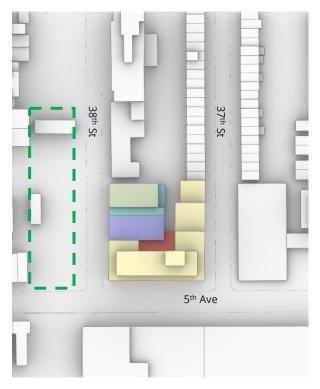
- Existing historic structure and substation at NW corner to maintain
- Potential for open space connections along 38th Street in line with existing tracks

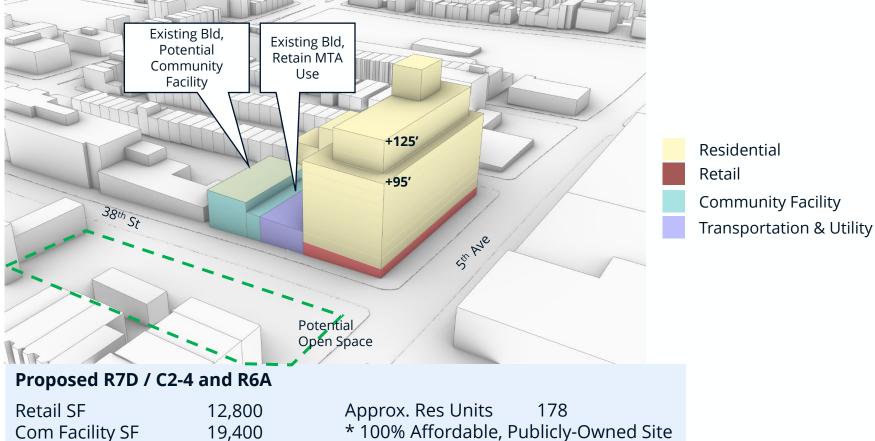
SITE 1 TEST FITS

Retaining existing MTA buildings on 38th Street and stepped massing along 37th Street

Existing M1-2

Existing SF 13,472





Approx. Jobs Onsite:

Residential SF

178,000

SITE 1 VIEW ANALYSIS

Sunset Park Viewpoint: Approx. +160'

Site 1 Ground Floor: Approx. +56'





Proposed R7D / C2-4 and R6A

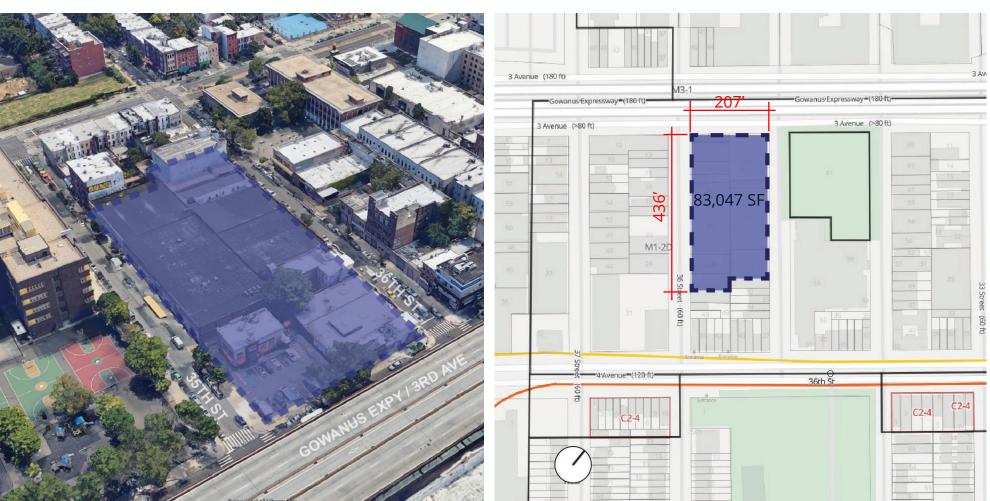
View from Sunset Park

Base Height 95' Building Height 125' + Bulkhead 155'



SITE 2 OVERVIEW

One-story warehouses along streets and car-oriented retail along 3rd Ave under the elevated, a key connection to Industry City at 36th St



Location: 35-36th Sts

Block: 692
Lot: Multiple

Zoning District: M1-2D

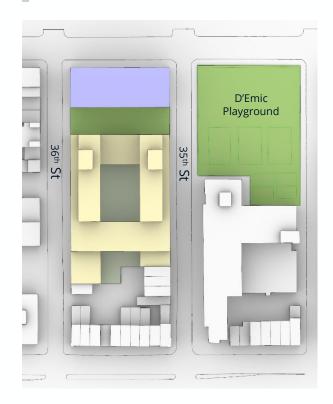
Existing Buildings: 87,967 SF

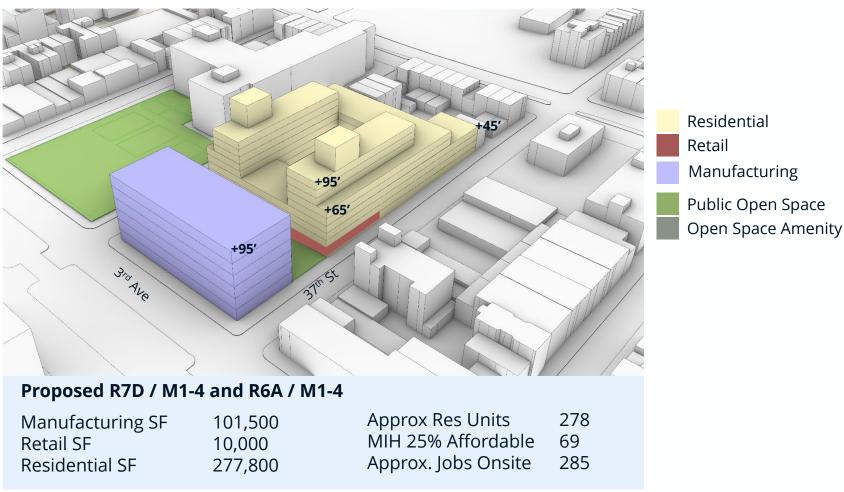
Ownership: Various

- One-story warehouses midblock, retail along 3rd Ave
- Sunset Park High School to east

SITE 2 TEST FITS

Large site offers flexibility to place light industrial space independent or below building with multiple residential typologies





Existing

M1-2D

SITE 2 VIEW ANALYSIS

Sunset Park Viewpoint: Approx. +160'

Site 2 Ground Floor: Approx. +8'





Proposed R7D / M1-4 and R6A / M1-4

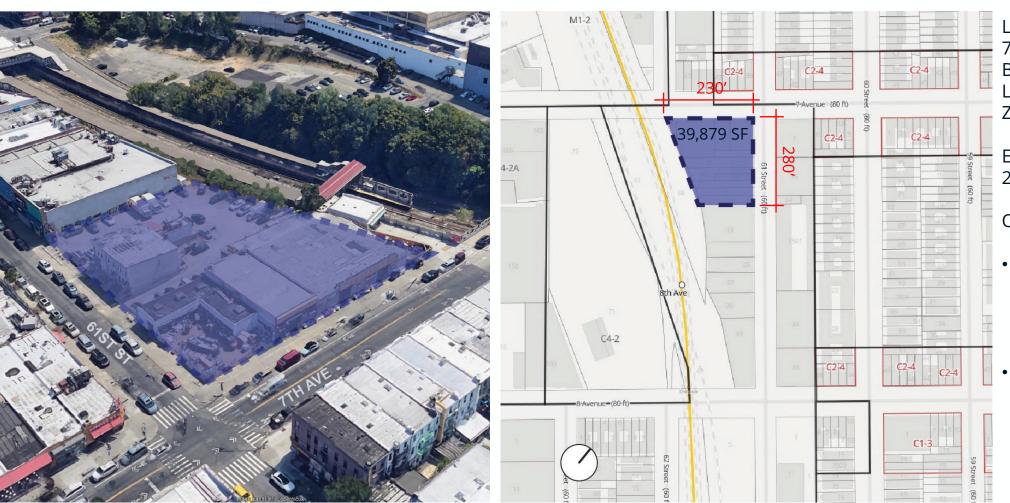
View from Sunset Park

Base Height 95' Building Height 125' + Bulkhead 155'



SITE 3 OVERVIEW

Triangular set of sites adjacent to the 8th Ave station entrance and future IBX line



Location: 61st St and

7th Ave Block: 5794 Lot: Multiple

Zoning District: M1-1

Existing Buildings: 26,469 SF

Ownership: Various

- One-story warehouses and commercial spaces
- Station entrance hidden midblock along 7th Ave

SITE 3 TEST FITS

Lower height limit options with mix of uses to support station entrance and open space connection

Existing M1-1

Existing SF 26,469



